EXHIBIT A
SENSITIVE BUT UNCLASSIFIED

ACTION MEMO FOR THE SECRETARY

FROM: DRL – Michael Posner
      S/WCI – Diane F. Orentlicher, Acting
      CA – Michael D. Kirby, Acting
      L – Harold Hongju Koh

SUBJECT: Travel Sanctions against Persons Who Participate in Serious Human Rights Violations and other Abuses

Recommendation

That you approve the attached memorandum to the NSS requesting the President exercise his authority, under the Immigration and Nationality Act, to bar entry into the United States of aliens who participate in serious human rights violations and related abuses.

Approve ____________ Disapprove ____________

That you approve the attached draft procedures for implementation of the Proclamation Barring Entry to Aliens who are Involved in Various Human Rights and Humanitarian Law Abuses.

Approve ____________ Disapprove ____________

Background

The National Security Staff (NSS) has asked the Department of State to present legal options for barring entry into the United States to aliens who participate in serious human rights and humanitarian law violations and related abuses.

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The President of the United States has authority under Section 212(f) of the Immigration and Nationality Act (INA), by proclamation, to bar entry into the United States to aliens whose entry "would be detrimental to the interests of the United States."

Implementation procedures have been drafted to provide guidance for how this authority would be utilized.

Attachments:
- Tab 1 – Proposed Memorandum to NSS
- Tab 2 – Proposed Implementation Procedures
- Tab 3 – Background on Sanctions Authority