Consumers as Producers: Some Implications of the Personal Mainframe

> Professor Peter P. Swire The Ohio State University Center for American Progress Berkeley DRM Conference March 10, 2007

# **Before We Begin**

- Julie Cohen narratives for discussing DRM
- Natali Helberger rationales for consumer protection, apply to DRM
- Jane Winn federalism & Europe now like US during consumer revolution of the 1960s & 1970s, a source of consumer protections



How the Internet changes "consumer protection"

- The idea of "consumers as producers"
  - When individuals own information-age factories
  - Should C-as-P have to comply with consumer laws?
  - Should C-as-P gain protections even when in commerce?
- Admiring) critique of Benkler and "social production"
- Market & consumer protection narrative for DRM

How the Internet Changes Consumer Protection

- > This was my research project
  - Initial paper last summer for Center for American Progress
  - Available at www.americanprogress.org
  - Idea that "consumers" are becoming "producers"
  - That became my project

### **Consumers as Producers**

Your laptop is a "personal mainframe"

- Processing power of a mainframe from about 10 years ago
  - Mflop/s
  - MIPS
- You own an "information-age factory"
  - Audio, video, text, photos, software, etc.
- Consumer as owner of the means of production (sounds pretty "economic")

#### **Consumers as Producers**

#### > Opposites converge

- Economics: consumers vs. producers
- Consumer protection law: consumers vs. merchants/sellers/producers
  - Once "in commerce" then are a producer
- Politics: consumers (Dems) vs. small business (Rs.)
  - Possibility of realignment
  - What policies will help information age production and consumption?

#### When Consumers Become Producers

- Legacy in US of 1960s & 1970s laws
- Rationales for consumer "protection" (overlaps with Helberger)
- So, reasons to protect consumers from those dastardly producers

#### Should C-as-P Have to Comply?

Consumer privacy legislation Should have threshold (cut lawns) > Advertising substantiation No threshold, one-to-one fraud > CAN-SPAM No current threshold, worth considering Political blogs as "campaign contribution" FEC got it right, large exemption furthers goals of regulatory regime

In sum, examine the harm, and whether the harm is created by consumers-as-producers

# When Producers are Still Consumers

> Web 2.0 as consumer-produced content

- Costs of a factory down, so supply curve shifts out, more production by C-as-P
- Individuals not suddenly sophisticated, so maybe should have contract protections

Individuals supplying labor, so convergence of employment law & consumer protection

#### C-as-P and Computing: Critique of Benkler

- The Wealth of Networks and Social Production
- Decline in costs increases "the relative efficiency of nonmarket production" (p. 56)
- It is "social, rather than proprietary and market relations" that create all the big effects – freedom, equity, etc. (p.92)
- > My critique, each with several points:
  - Shift to nonmarket is not proven, likely overstated
  - Pragmatic reasons to also deploy alternative narrative: market-based approach of consumers-asproducers

# Nonmarket?

- Social and hobbyist evolves to market
  - Early adopters often passionate hobbyists, not their day job
  - Niche grows, division of labor, sustains with paid professionals
- > Examples
  - Open source (role of IBM)
  - From Jon Postel to ICANN
  - Web 2.0 content target of ads and PR campaigns
  - The Internet itself from non-commercial (1993) to commercial (today)
- Benkler description may mistake "nonmarket" start-up phase of Web 2.0 for long-run "market" relations

# Pragmatics of (Non)Market

- Benkler exciting vision of nonmarket, with transformation
  - If agree, then aids political mobilization
- Swire market at least as an alternative narrative
  - If are not convinced by Benkler, can still generate desired policy & legal outcomes

# Pragmatics of (Non)Market

> What audiences matter:

- Academy lots of law and economics
- Policymakers believe in centrality of markets
- Businesses pretty darn market-focused
- Narrative of markets is useful supplement, to persuade for desired legal and policy outcomes

## **DRM and This Narrative**

- > What does C-as-P mean for DRM?
- Consumers own information-age factories
- DRM disables function of these factories
  - Limits on access to & manipulation of information
  - Can't copy, can't create new output
- Crippling the productivity of factories" is a powerful narrative
  - Reducing the functionality of millions of factories is highly risky to economic growth
  - Basis for legal scrutiny of DRM limits on information factories

### But, a Counter-Narrative

Just now: caution about powerful DRM because it cripples factories & output

- Counter-narrative:
  - RIAA individuals own factories now
  - Piracy concerns justify measures against individuals (because they are producers)

On DRM, "consumers as producers" produces vivid narratives in both directions

Consumer protection law, Cmmr. Rosch, as one part of the solution

# Conclusion

- Personal mainframes & factories
- Consumers as producers
  - Explore what follows from convergence of opposites
- > Legal implications for consumer law
- Develop a useful narrative for how talk about Web 2.0, DRM, and the future of computing
   Thank you

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