# Advancing National Health Reform

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POLICY BRIEF March 2012

# Advancing the Capabilities of Safety Net Accountable Care Organizations (ACOs)

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Chief Justice Earl Warren Institute on Law and Social Policy

### Advancing the Capabilities of Safety Net Accountable Care Organizations

#### INTRODUCTION

his policy brief is the third in a series on "Advancing National Health Reform." The first policy brief in this series (August 2011) highlighted some of the legal and regulatory issues contained in the original Accountable Care Organization (ACO) rules and regulations that proved problematic for safety net organizations. A number of these concerns were addressed in the publication of the final rules and regulations in October 2011. Of greatest significance, these included more flexible criteria allowing Federally Qualified Health Centers (FQHCs) and Rural Health Centers to be eligible to form and participate in ACOs, a reduction in the number of quality measures to be provided from 65 to 33, and the development of an Advance Payment Model in which applicants could receive anticipated savings in advance to pay for the implementation of electronic health records and related infrastructure needed to provide more cost-effective care.

The second policy brief (December 2011) focused on California's specific statutory and regulatory issues. It sought to illuminate issues unique to California, such as the corporate practice of medicine doctrine and the state's unique regulatory structure. In addition, the brief discussed issues that all states will face to some degree, such as potential shifts in medical liability and the need to examine scope of practice rules.

While the first two policy briefs focused primarily on the external rules and regulations governing safety net ACO formation at the national and state levels, this third policy brief highlights the internal capabilities that safety net organizations will need in order to provide more accountable care.

#### BACKGROUND

The landmark Affordable Care Act (ACA) passed by Congress in 2010 will ultimately extend health insurance coverage to approximately 32 million Americans. While there are many challenges to implementing the legislation, perhaps the most daunting is whether the current U.S. healthcare delivery system can meet the expanded demand for care in a way that controls cost growth at the same time as maintaining or improving quality. While the primary focus of the ACA is on health insurance expansion, it contains some provisions designed to reform the delivery system. Foremost among these is legislation charging the Centers for Medicare and Medicaid Services (CMS) to develop new payment models that encourage the formation of Accountable Care Organizations (ACOs). ACOs are defined as entities that agree to be held accountable for the cost and quality of care for a defined population of patients in return for sharing in potential savings that may result from delivering care for less than an agreed-upon expenditure target.

The recently published final rules and regulations provide for three types of ACOs. The first is the general Medicare Shared Savings Program, in which qualified organizations agree to participate in potential shared savings on a 50/50 basis with CMS without necessarily accepting any downside risk. Those who agree to accept some downside risk would be eligible for sixty percent of the savings. The second program, designed to encourage additional applicants to apply who might not have all the capabilities to initially achieve expenditure targets or quality standards, is the Advance Payment Model. In this program, participants are paid in advance from a pool of funds based on projected savings. These payments can be used to develop electronic health record infrastructure, care management capabilities, and related support. The final rules and regulations also allow payments to practices in which nurse practitioners and physician assistants act as patients' primary care providers, as is often the case with safety net and rural providers. It is expected that this program may help attract safety net providers, networks of small physician practices, and rural providers. The third CMS program is the Pioneer Program, which is designed for more advanced organizations willing and able to eventually accept capitated payment for a population of patients from both CMS and potentially other payers. These organizations will be rewarded with a greater percentage of savings achieved upon providing quality care within their capitated budget. Key provisions of the final rules and regulations involving ACOs are summarized in Appendix A.

#### **MAJOR ISSUE**

A major issue for all providers is whether they can develop the capabilities to provide costeffective care across the entire continuum to take advantage of the incentives provided by the new ACO payment models. This issue is particularly acute for safety net providers such as federally qualified health centers, community clinics, and public and private disproportionate share hospitals, which generally lack capital resources needed to create more integrated, cost-effective systems of care. This challenge is exacerbated by the extreme pressure to reduce costs, or at least the rate of increase in cost, given California's fiscal crisis. Payment rates for Medi-Cal patients are among the lowest in the nation and further cuts are expected. Thus, it will be incumbent upon safety net organizations to innovate and develop new ways of providing care that maximize the impact of whatever resources may be available.

To address this issue we developed a survey instrument designed to assess the capabilities of safety net organizations to provide more accountable care (see Appendix C for the final instrument). Based on advice of an external advisory committee (see Appendix B), we pilot tested the instrument in two counties: Alameda County in Northern California and Orange

County in Southern California. In discussion with our advisory committee, we sought to identify counties that were very distinct from each other. For example, though we hoped to identify counties that had conducted initial brainstorming sessions around the implication of the Affordable Care Act, it was acceptable (and even beneficial) for the two counties to have different approaches about how to proceed in light of the historic legislation.

The Alameda Alliance for Health (the Alliance) and the Alameda Health Care Services Agency oversee the provision of care to 211,000 Medicaid and uninsured individuals, including over 1.4 million patient encounters per year. The Alliance is a health plan comprised of 15 hospitals, 29 community clinics, and over 1,700 physicians and is governed by a 12-member board. Alliance members include the Alameda County Board of Supervisors, the Alameda County Medical Center, Asian Health Services, La Clinica de la Raza, labor representation, and many more.

Orange County oversees the provision of care to approximately 212,000 Medicaid and uninsured individuals involving approximately 600,000 patient encounters per year. Major organizations working to serve this population include the Health Funders Partnership of Orange County, the Coalition of Orange County Community Health Centers, the Orange County Health Care Agency, Cal-Optima and its private safety net hospital partners, and Children's Hospital of Orange County Health Alliance.

The sections that follow describe the survey, the results, and our policy conclusions and recommendations.

#### THE SURVEY

The survey instrument was developed through a comprehensive review of existing ACO assessment instruments including those of the National Coalition for Quality Assurance (NCQA), the American Medical Group Practice Association (AMGA), the Medical Group Management Association (MGMA), the Health Research and Educational Trust (HRET) of the American Hospital Association, the Premier Hospital Alliance, Group Health Cooperative of Puget Sound, the Brookings Dartmouth ACO Learning Collaborative, the Dartmouth Institute, and the California Association of Physician Groups (CAPG). The study advisory committee reviewed various drafts of the tool. The final pilot instrument contained 90 questions organized into 9 categories. These categories were: 1) organizational mission and population served; 2) governance and leadership; 3) partnerships; 4) finance and contracts; 5) information technology infrastructure; 6) managing clinical care; 7) performance reporting; 8) legal and regulatory issues and barriers; and 9) overall assessment. Each of these categories is briefly described below (see Appendix C for the final instrument).

#### Organizational Mission and Population Served

Of special relevance to safety net organizations is their mission of providing care to Medicaid and uninsured populations. Thus, it is important to assess the extent to which meeting requirements for more accountable care might require adjustments to the organization's mission and/or changes in the population served. This section also asked about the adequacy of physicians, hospitals, and other health professionals and provider organizations to serve the target population.

#### Governance and Leadership

This section asked about the adequacy of the organization's governance structure and leadership with a focus on the central involvement of physicians and overall clinical and managerial leadership.

#### Partnerships

This section recognized the need for many safety net organizations to develop relationships with new provider organizations beyond those that currently exist. Questions were asked about the readiness of potential partner organizations to provide accountable care and their willingness to add or delete services to meet target population needs.

#### Finance and Contracts

The ability to bear financial risk and enter into risk-bearing contracts is central to the success of ACOs. This section asked a series of questions related to the ability to bear risk, manage contractual relationships, and distribute shared savings. It also asked whether or not the group was able to afford the potential upfront costs of becoming an ACO.

#### Information Technology Infrastructure

The development of electronic health record (EHR) functionality is a key capability to manage patient risk and to assess and report on performance metrics. This section asked a series of questions involving many of the "meaningful use" EHR criteria.

#### Managing Clinical Care

This section included questions on the cultural competence, which is key to providing care to the safety net population. Questions related to various care management processes, the integration of behavioral health services, and the overall ability to provide more costeffective care were also included.

#### Performance Reporting

This section asked for responses on the ability of the organization to report on the 65 metrics listed in the preliminary ACO regulations. These included measures of patient experience, care coordination, patient safety, prevention measures, and measures of care for at risk populations. In the final ACO rules and regulations, the number of metrics was reduced to 33. Thus, organizations completing a revised instrument might have a higher score for this section.

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#### Legal and Regulatory Issues and Barriers

This section asked whether the organization was aware of the legal or regulatory issues and barriers that they might face if they choose to form an ACO. Relevant issues included the corporate practice of medicine doctrine, the involvement of tax-exempt healthcare providers, issues of compliance, and related regulatory and legal challenges.

#### **Overall Assessment**

Three questions were included regarding respondents' overall assessment of how ready the organization was to assume the responsibilities of providing more accountable care.

#### METHODS

Twenty-six respondents from Alameda County and twenty-five respondents from Orange County completed the survey instrument for a total of fifty-one respondents. It was administered online through Qualtrics (www.Qualtrics.com). The results reported below are for the overall assessments of both counties' readiness to provide accountable care. A subset of respondents were asked to complete the survey twice in order to separate out their assessment of readiness for the county overall versus the individual organization for which they were responsible. The results below are reported for assessments of the readiness of the county overall.<sup>i</sup>

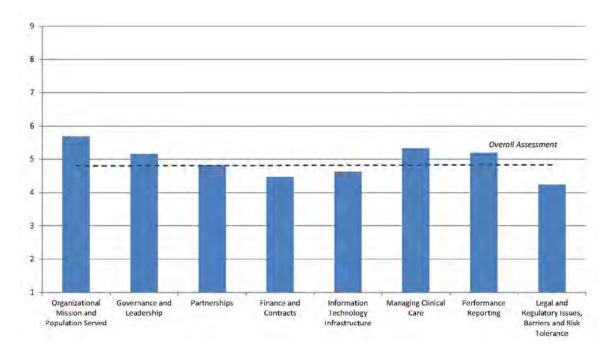
In order to assess the internal consistency reliability of the survey, we calculated a statistic called Cronbach Alpha for each of the nine question categories. These coefficients ranged from 0.63 to 0.91, with most of the coefficients being above 0.70 - a commonly accepted cut-off point for demonstrating reliability.

<sup>&</sup>lt;sup>i</sup> Fourteen surveys on the readiness of the respondents' own organization were used where no survey on the overall county was completed.

#### RESULTS

The pilot survey results across the nine categories are shown in Exhibits 1 and 2 below. The average scores across all categories are in the range of approximately 4-5 (on a scale of 1 as low to 9 as high), indicating that respondents in the two counties felt that they have some of the capabilities to form successful ACOs. At the same time, however, the assessments indicate that more preparation and work is needed in almost all categories. The highest score is for the Organizational Mission and Populations Served category. Even here, however, respondents indicated that there is need for additional information on new populations that may be served including their socio-demographic characteristics, healthcare utilization, and health status. In addition, and of particular significance, is the fact that respondents indicated that there might be a shortage of providers and resources necessary to treat the population served.

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#### Exhibit 1. Summary of Responses<sup>ii</sup>

<sup>&</sup>lt;sup>ii</sup> Overall Assessment represents the last of the nine categories mentioned above and is not an average of the other eight categories shown.

	Mean	Median	Standard Deviation	Range
Organizational Mission and Population Served	5.69	5.75	1.03	[2.86, 7.75]
Governance and Leadership	5.16	5.00	1.91	[1.20, 9.00]
Partnerships	4.82	4.93	1.60	[1.00, 8.33]
Finance and Contracts	4.47	4.25	1.90	[1.00, 8.67]
Information Technology Infrastructure	4.63	4.64	1.77	[1.00, 9.00]
Managing Clinical Care	5.33	5.36	0.82	[3.55, 7.25]
Performance Reporting	5.20	5.00	1.93	[1.33, 8.67]
Legal and Regulatory Issues, Barriers, and Risk Tolerance	4.23	4.33	1.78	[1.13, 8.67]
Overall Assessment	4.80	5.00	1.81	[1.00, 9.00]

#### Exhibit 2. Section-Level Summary

The lowest rated categories were Legal and Regulatory Issues, Barriers, and Risk Tolerance, Finance and Contracting, and Information Technology Infrastructure. With regard to legal and regulatory issues, respondents indicated the following as key barriers: the need for ensuring that they are able to protect the tax-exempt status of participating organizations and the need for a strategy to deal with the corporate practice of medicine doctrine as it might influence relationships with new partners.

In the finance and contracts category, respondents indicated that more needs to be done to develop the information systems to track utilization and costs under risk-bearing contracts. There is also the need to examine the upfront investments needed to become an ACO and the resources necessary to cover them. More focus on the actual distribution of shared savings was another area that respondents indicated needed attention.

As expected, respondents reported the need for greater capabilities with regards to electronic health record functionality including using disease registries, embedding practice guidelines, incorporating information from non-participating providers, and constructing electronic patient communication and engagement tools.

The major areas of improvement with regards to managing clinical care included the need to integrate behavioral health programs into primary care, develop systems to close gaps in continuity of care such as care transition programs, improve quality measures such as for hospital readmissions, and expand provider training in continuous quality improvement.

Respondents also indicated the need for ongoing work in establishing hospital and specialist physician partners, involving physicians earlier in planning conversations, and considering the use of new categories of health care workers in providing care.

With regard to the overall assessment of their readiness to assume responsibilities for providing more accountable care, respondents indicated that they felt more ready to meet

the quality metrics but were much more concerned about the ability to meet expenditure and cost targets. This evaluation is particularly significant given the cost pressures noted earlier.

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Further analysis of the data indicated that higher scores on the *ability to form partnerships* and *address legal and regulatory issues* were most strongly associated with the overall readiness assessment scores. In addition, higher scores on *performance reporting capabilities* were most strongly associated with confidence in meeting quality of care measures.

#### LIMITATIONS

The policy recommendations that follow must be considered within the context of several limitations. First, the findings are based on the two California counties selected. While we believe that the issues raised are germane for the state as a whole and, indeed nationally, they cannot be strictly generalized to other settings. Second, we learned that the questions dealing with finance and contracts as well as those related to legal and regulatory issues are best addressed by respondents with specific knowledge and experience with those areas as opposed to respondents possessing more general knowledge of their safety net organization's capabilities (which is who completed the survey in this pilot phase). Third, while we believe that we included the major categories of issues facing safety net organizations, there may be some additional issues that emerge and that will need to be included in future assessments.

#### POLICY IMPLICATIONS AND RECOMMENDATIONS

Addressing the issues identified in the survey instrument will require concerted attention by policy makers and safety net provider organizations alike. It is important to recognize that the issues involved are interdependent in that a change in one area can have a pervasive impact on other areas that will influence the provision of more accountable care to targeted populations. The framework shown in Exhibit 3 provides a conceptual picture recognizing these interdependencies. As shown, there are a set of issues involved in "establishing the foundation" for more accountable care. These include the categories of forming a necessary partnership, arranging for the specific risk bearing contracts, and being cognizant of the legal and regulatory issues involved. In turn, this platform will influence the actual provision of more cost-effective care involving the capabilities to actively manage clinical care, to provide the information technology infrastructure for such care, and the ability to report on the performance metrics. The platform and the actual provision of care will then influence the intermediate and ultimate impact on the targeted populations served and the mission of the organization. As shown, all of this will require strong governance and leadership.

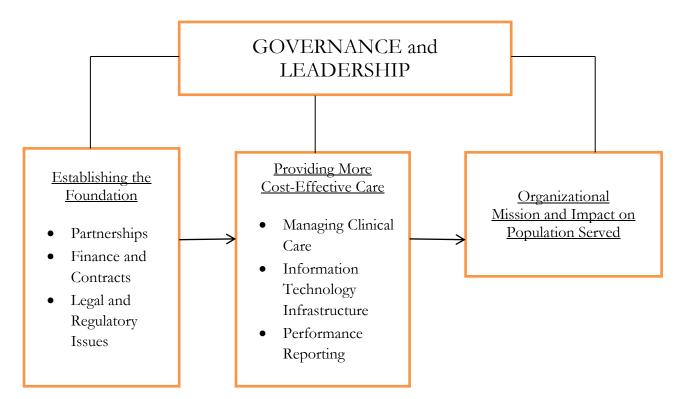


Exhibit 3. Framework for Assessing Safety Net ACO Capabilities

Some of the issues noted above can only be addressed by the safety net providers themselves. However, there are a number of areas where public policy can play a facilitating role and where organizations hoping to become safety net accountable care organizations may wish to focus their efforts. We suggest nine areas below in the form of specific recommendations for consideration.

#### Recommendation 1 Broaden Scope of Practice to Expand Workforce Capacity

Based on respondents' assessments, there will be great need for *greater workforce capacity* to meet the needs of the safety net population given resource constraints. Thus, to promote workforce capacity and flexibility, we recommend that the state consider reexamining current scope of practice laws and regulations to encourage the broadest possible use of nurse practitioners, physician assistants, pharmacists, and other health professionals consistent with evidence of their ability to perform required competencies. For example, a physician currently must supervise certified medical assistants. Consideration should be given as to whether nurse practitioners can take on this role. At the same time, we encourage legislation that would provide for the training of new categories of health workers

such as promotoras, medical assistants, and community health workers. Specific attention also needs to be paid to the need for language translation, health education, and transportation services for safety net populations. Implementing this recommendation will help support further development of the patient-centered health home model.

#### <u>Recommendation 2</u> Expand Governance and Increase Physician Leadership

Any ACO providing care to safety net populations should *include public and private safety net provider organizations in its governance structure and ensure adequate physician involvement* in key planning conversations. This type of wider involvement is needed to develop the buy-in crucial for new care management approaches to promoting more coordinated, cost-effective care for safety net populations.

#### <u>Recommendation 3</u> Provide Incentives for Cost-Effective Specialty Care

Based on respondent assessments of specialist relationships, we recommend that the state Medi-Cal program and other payers consider bonus payments to safety net providers, including both public and private disproportionate share hospitals, who *concentrate their referrals to high-quality / low-cost specialists*. This will create incentives for specialists to work with safety net providers and to push greater volume to those specialists who are more cost-effective. This is an important issue to address because the lack of access to specialty care is a recognized barrier for many safety net populations.

#### Recommendation 4 Provide Incentives for Rural Safety Net Providers to Establish Partnerships

Medi-Cal and other payers should use *financial incentives similar to the CMS Advance Payment Model* for rural safety net providers and others who establish a relationship with needed private sector partners, including private safety net hospitals. Forging these relationships is likely to be difficult for some areas of the state and financial inducements will be needed to implement them.

#### Recommendation 5 Provide Technical Assistance for the Implementation of EHRs

Given respondent assessments of the challenge of implementing electronic health records (EHRs), the California Department of Health Services should provide assistance to safety net provider organizations to allow them to *take full advantage of the financial incentives (federal and otherwise) to adopt and implement electronic health records* and to participate in Health Information Exchanges through Cal E-Connect and other initiatives. Given that safety net populations frequently have multiple chronic conditions and access care across multiple providers and facilities, the ability to link information across providers and settings is particularly important.

#### Recommendation 6 Provide Incentives to Integrate Behavioral Health Care into Primary Care

Respondents were particularly concerned about the integration of behavioral health care into primary care. Given that depression is the number one co-morbid condition for almost all other health conditions, it is imperative that behavioral health care be better integrated into overall primary care for the targeted populations. We recommend that consideration be given to having the state Medi-Cal program and other payers provide a *coordination bonus* to safety net providers who integrate behavioral healthcare into overall primary care. The integration may take many forms, including direct employment of clinical psychologists, social workers, psychiatrists, and other mental health professionals into the practice. The coordination bonus could be paid from eventual projected savings resulting from fewer hospitalizations and emergency department visits.

#### <u>Recommendation 7</u> Develop a Statewide Safety Net Quality Improvement Collaborative

Respondents indicated that they need to do a significant amount of work to enhance their quality improvement capabilities. Thus, we recommend that the state and private sector organizations develop *a statewide safety net quality improvement collaborative* with a particular focus on providing more cost-effective care to high-cost, high-risk patients. This should build on existing efforts and should specifically include clinics, health centers, public and private disproportionate share hospitals, and health plans serving safety net populations. The

collaborative should also seek to promote public-private partnerships between and among safety net providers.

#### Recommendation 8 Incorporate Socio-Demographic Characteristics into Reporting

The metrics used for performance reporting for ACOs serving safety net populations need to *take into account the socio-demographic characteristics of the populations served* with regard to race/ethnicity, education, income, place of residence, and related factors.

### Recommendation 9 Consider Modifying California's Corporate Practice of Medicine Doctrine

Considerable cost is now involved in the work-around of establishing a relationship between hospitals and physicians through the foundation model. While we recognize that there are opposing viewpoints on this issue, we suggest that it is time to give serious consideration to *modifying California's corporate practice of medicine doctrine* to permit new arrangements between hospitals and physicians designed to promote clinical integration and more cost-effective care.

#### CONCLUSION

Based on the pilot study findings, it is clear that Alameda and Orange counties are at least moderately well prepared to respond to the new payment models and incentives associated with providing more accountable care. At the same time, significantly more work is required to achieve the ambitious goals established by those promoting ACO development. Much of the responsibility for developing the needed capabilities must reside with the safety net organizations themselves. But they will be greatly assisted by the development and implementation of a portfolio of legislative policies and payment incentives outlined in this brief. The revised version of this Safety Net Accountable Care Organizations to establish baseline metrics on their capabilities to provide coordinated, cost-effective care and to chart their progress over time.

<sup>&</sup>lt;sup>iii</sup> Available at the Warren Institute website (as of Mar 2012): <u>http://www.law.berkeley.edu/12895.htm</u>.

### Appendix A

#### Summary of Relevant Final ACO Rules and Regulations

Provision	Explanation
Risk-Bearing Requirements	<ul> <li>ACOs do not have to bear downside risk in their first 3-year contract with CMS (Track 1), though if they do not bear downside risk they will receive a smaller potential portion of the upside savings</li> </ul>
Member Assignment	<ul> <li>Members will preliminarily be assigned to primary care providers using prospective assignment methods, with a retrospective reconciliation occurring at the end of each year</li> <li>Primary care providers can be non-physician providers, including nurse practitioners and physician assistants</li> </ul>
Quality Measures	<ul> <li>Required to report on 33 quality measures in four categories</li> <li>In year one only reporting is required, with performance requirements being phased-in in years two and three</li> <li>The use of electronic medical records remains highly encouraged but is not required</li> </ul>
Shared Savings	<ul> <li>ACOs will share on first dollar savings once an initial threshold has been achieved (2% above benchmark)</li> <li>ACOs bearing downside risk will receive 60% of savings, while those not bearing downside risk will receive 50%</li> </ul>
Eligible Parties	• CMS specified that Federally Qualified Health Centers and Rural Health Centers will both be eligible to form and participate in ACOs
Advanced Payment Model	<ul> <li>ACOs can receive prepayment of expected shared savings to build their capacity to provide high quality, coordinated care and generate cost savings</li> <li>The following ACOs are eligible: a) ACOs that do not include any inpatient facilities and have less than \$50 million in total annual revenue, and b) ACOs in which the only inpatient facilities are critical access hospitals and/or Medicare low-volume rural hospitals and have less than \$80 million in total annual revenue</li> <li>ACOs that are co-owned with a health plan will be ineligible</li> </ul>
FTC Review	• ACOs may choose to seek voluntary review from the ACO if they are concerned about antitrust issues; the requirement of mandatory preliminary review from the proposed rule has been eliminated

### Appendix B

#### **Expert Advisory Committee**

Name	Affiliation
Elaine Batchlor	LA Care Health Plan
Andrew Bindman	UCSF School of Medicine
Thomas S. Bodenheimer	UCSF School of Medicine
Carmela Castellano-Garcia	California Primary Care Association
Thomas L. Greaney	St. Louis University School of Law
Timothy Jost	Washington & Lee School of Law
Gerald F. Kominski	UCLA School of Public Health
Marty Lynch	Lifelong Medical Care
Carmen R. Nevarez	Public Health Institute
James C. Robinson	UC Berkeley School of Public Health
Patricia R. Terrell	Health Management Associates
Tom Williams	Integrated Healthcare Association

#### Appendix C: User's Guide and Readiness Assessment Tool<sup>iv</sup>

#### **USER'S GUIDE**

#### Purpose

The Safety Net Accountable Care Organization (ACO) Readiness Assessment Tool is designed for the leaders in your organization (and whomever else that you wish) to assess how ready your organization is to take on the responsibilities of becoming an accountable care organization serving your population of safety net patients.

An ACO is defined as an organization of healthcare providers that agrees to become or is committed to becoming accountable for the quality, cost, and overall care of a group of patients. This requires that the ACO: 1) directly provide or manage the entire continuum of care for patients as a real or virtually integrated delivery system, 2) be of sufficient size to support comprehensive performance measurement, and 3) be capable of designing a provider/payer contract that supports prospective budget planning and internal distribution of shared savings.

This tool may be useful to you even if you do not intend to sign a formal ACO contract with a third party payer such as Medicare, Medicaid, or a commercial insurer. This is because the primary focus of the tool is on your organization's capabilities to provide more coordinated, cost-effective, and high-quality care to your patients, whether or not you decide to become a formal ACO.

<sup>&</sup>lt;sup>iv</sup> Note that the readiness assessment tool shown here is the final version created based on feedback received during the pilot phase of the project (© 2012 UC Berkeley School of Public Health). Sections were reordered and questions were rewritten as a result of the pilot phase, but no significant substantive changes were made to the tool. Any results shown from the pilot phase are based on the pilot readiness assessment tool, not shown here.

#### **Instrument Development**

The instrument was developed by the School of Public Health and the Warren Institute's Health, Economic & Family Security Program at the University of California, Berkeley (UC Berkeley), under a grant from Blue Shield of California Foundation. It was piloted in two California counties – Alameda and Orange – serving a high percentage of uninsured and Medi-Cal patients. In early 2012, the workgroup held a conference entitled "Safety Net ACOs: Barriers and Benefits." Pilot study respondents (n=51) and conference participants felt that the instrument covered the most important issues facing safety net organizations and offered suggestions for improvement, which have been incorporated into the current version of the instrument.

#### **Content Covered**

Based on an extensive review of existing instruments and the advice of a nationally prominent advisory committee, questions were developed in nine categories. These categories include: 1) organizational mission and population served, 2) governance and leadership, 3) partnerships, 4) information technology and related infrastructure, 5) managing clinical care, 6) performance reporting, 7) finance and contracts, 8) legal and regulatory issues, barriers, and risk tolerance, and 9) overall assessment. Based on the experience of survey responders during the pilot test phase, categories one through six and category nine can be completed by all of your organization's top leadership team, while categories seven (finance and contracts) and eight (legal and regulatory issues, barriers, and risk tolerance) are best completed by only those individuals with specific knowledge and expertise in those areas.

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#### **Suggestions for Use**

- 1. This instrument is primarily intended to be completed by the top leadership team of your organization. The top leadership team is typically considered to be the CEO, or equivalent position in the organization, and all of the people who directly report to this individual. However, you may choose to administer the instrument to additional individuals whose assessment you desire to have.
- 2. This instrument is intended for organizations providing the full continuum of primary and specialty care to a range of safety net patients, as opposed to organizations providing care to specialized populations, such as pediatric ACOs, or providing only specialized services, such as behavioral health or renal dialysis. Though we believe that many of these other organizations would also benefit from completion of the instrument, they will need to add supplemental questions to address their specific populations and/or services.
- 3. While the instrument is most useful when completed in its entirety, some organizations may wish to administer only certain sections that may be of greatest interest. In brief, the instrument can be used flexibly in modular form.
- 4. As noted in the instrument itself and as previously noted above, the sections on finance and contracts and legal and regulatory issues should be completed by people with specific knowledge and expertise in these subject matter areas. The remainder of the instrument can be completed by all members of the organization's top leadership team and other designated individuals.
- 5. To ensure a high response rate, it is very important that the leader of the organization emphasize the importance of completion to those selected to respond and explain how the data would be used to guide decision-making. High response rates are important to

ensure that everyone's perspectives are considered. The instrument can be completed either online or in a self-administered paper and pencil format. Online administration tools that will be useful include Qualtrics (www.qualtrics.com) and Survey Monkey (www.surveymonkey.com).

To ensure candid, honest assessments, respondents should not be asked to identify themselves and responses should be kept confidential. In order to keep track of who has responded and who has not, you should identify someone in the organization who can assign identification numbers to each questionnaire linking it to a given respondent. This will also allow you to send follow up reminders to those who have not responded. Once the response is received, however, the identification number should be destroyed. All analysis should be conducted on aggregate responses only, not on individual responses.

In order to ensure a high response rate, a set date should be established for completion. Based on experience, we recommend that the instrument be completed within five working days from receipt. Based on pilot study experience, most individuals are able to complete the instrument in thirty minutes.

Before the initial administration of the tool, an organizational leader may wish to meet with those selected to complete the instrument in a group face-to-face setting to highlight the importance of completion. The initial distribution of the tool should be followed by at least two reminder emails five working days apart, if necessary. These reminders are useful, but it will be critical to emphasize from the beginning the importance of everyone completing the instrument. In order to maximize the completion rate, you may wish to consider offering an incentive reward such as gift cards, lunch, entertainment event or related reward. These incentives can be provided to individual responders or to groups that achieve a certain completion rate (e.g., 100%).

#### **Instrument Scoring**

Survey respondents are asked to rate each question on a 9-point, behaviorally anchored scale. Possible responses for each question are broken down into three categories of answers based on the organization's readiness: 1-3 (low), 4-6 (medium), and 7-9 (high). A visual 9-point scale is provided to ensure the accuracy of responses.

Numerous computations can be conducted to analyze survey responses.

- Question Analysis: For each question, calculate the average response by adding up all survey respondent scores to that question and dividing that figure by the number of respondents who answered the question. Note that the denominator should not be the number of respondents to the entire survey in case some respondents chose to skip individual questions. To further augment the analysis, calculate the median score per question, the minimum and maximum values selected by respondents, and the standard deviation.
- 2. Section Analysis: For each of the nine question categories (a.k.a. sections), begin by calculating individual-level average section scores for each individual who answered the section. To do this, add up all of each individual's scores to the 9-point, behaviorally anchored questions within that section and divide by the number of questions that the individual answered within that section.<sup>v</sup> Next, add up all individual-level section averages and divide by the number of respondents to that section. Note that the

<sup>&</sup>lt;sup>v</sup> Yes / No questions should not be included in this analysis.

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denominator should not be the number of respondents to the entire survey in case some respondents chose to skip individual sections. To further augment the analysis, calculate the median score per section, the minimum and maximum values selected by respondents, and the standard deviation. Information gathered during this analysis can be displayed graphically or in table form. Exhibits 1 and 2 provide sample displays of data using results from the pilot survey.

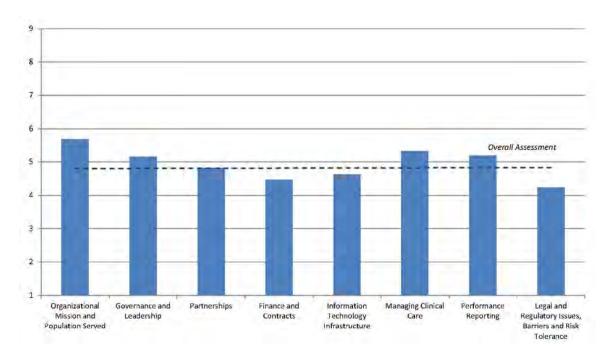


Exhibit 1. Sample Graphical Display of Section Analysis using Pilot Data (n = 51)<sup>vi</sup>

Exhibit 2. Sample Table Display of Section Analysis using Pilot Data (n = 51)

	Mean	Median	Standard Deviation	Range
Organizational Mission and Population Served	5.69	5.75	1.03	[2.86, 7.75]
Governance and Leadership	5.16	5.00	1.91	[1.20, 9.00]
Partnerships	4.82	4.93	1.60	[1.00, 8.33]
Finance and Contracts	4.47	4.25	1.90	[1.00, 8.67]
Information Technology Infrastructure	4.63	4.64	1.77	[1.00, 9.00]
Managing Clinical Care	5.33	5.36	0.82	[3.55, 7.25]
Performance Reporting	5.20	5.00	1.93	[1.33, 8.67]
Legal and Regulatory Issues, Barriers, and Risk Tolerance	4.23	4.33	1.78	[1.13, 8.67]
Overall Assessment	4.80	5.00	1.81	[1.00, 9.00]

<sup>&</sup>lt;sup>vi</sup> Overall Assessment represents the last of the nine categories mentioned above and is not an average of the other eight categories shown.

3. Overall Analysis: Begin by calculating individual-level average survey scores by adding up all of each individual's scores to the 9-point, behaviorally anchored questions and dividing the sum you attain by the number of questions that the individual answered.<sup>vii</sup> Then, add up all individual-level average survey scores and divide by the total number of survey respondents.

#### **Using the Results**

The assessment tool will identify the relative strengths and weaknesses of your organization in its capabilities to provide accountable care. This information can be used in your organization's strategic planning, setting of priorities, and decisions on where it can best invest resources and training. The instrument can also be re-administered from time to time to assess the impact of various actions taken to strengthen your organization's ability to provide accountable care, and internal benchmarks can be established to monitor progress against an agreed-upon goal. Correlating your organization's overall scores with quality of care, patient experience, and cost data will enable further monitoring of progress.

vii Yes / No questions should not be included in this analysis.

#### SURVEY INSTRUMENT

#### Introduction

Thank you for agreeing to respond to this survey instrument to help your organization determine its level of readiness to provide accountable care to its population of patients.

Please indicate your number responses on the 1 to 9 scales provided for each question below. This is an assessment, not a test. Accordingly, there are no right or wrong answers. The survey asks for your honest assessments. **Only skip a question if you have absolutely no idea how to assess the issue. Otherwise, please provide your best estimate.** 

For the purposes of this survey, an **ACO is defined** as an organization of health care providers that agrees to become, or is committed to becoming, accountable for the quality, cost and overall care of a group of patients such that the ACO: 1) can provide or manage the continuum of care for patients as a real or virtually integrated delivery system, 2) is of sufficient size to support comprehensive performance measurement, and 3) is capable of designing a provider-payer contract that supports prospective budget planning and internal distribution of shared savings.

#### A. Organizational Mission / Population Served

A1. To what extent would becoming an ACO require your organization to make changes in its mission to serve the underserved in your community?

Will requ	ire significa	ant	Will requi	ire some cl	nange in	Consistent with our mission;			
change in	our missic	on and	our missi	on but is la	rgely	will require no change. May			
might cau	use us to lo	se focus	consisten	t with our	historical	actually enhance our ability			
on the un	on the underserved.			mission to provide care to			to provide care to the		
				the underserved.			underserved.		
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]	

A2. How well do you feel you "know" the population your organization is currently serving with regard to **socio-demographic characteristics, health care utilization, and costs of care**?

We have	very little		We have	some data	on the	We have very good,			
knowledg	e on the al	bove	above cha	aracteristic	s but	complete data on the above			
characteristics for the			need to collect further data.			characteristics for the			
populatio	population we serve.					populatio	on we serve	2.	
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]	

A3. How well do you feel you "know" the population your organization is currently serving with regard to the **quality, clinical outcomes, and health status of the population**?

We have very little knowledge on the above				some data aracteristic		We have very good, complete data on the above		
characteristics for the population we serve.			need to collect further data.				istics of the	
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9]		

A4. To what extent would becoming an ACO involve serving a *different population* in addition to the population you are currently serving?

Becoming an ACO would			Becoming an ACO would			Becoming an ACO would			
involve ve	ery little or	no	involve so	ome chang	e in the	require quite extensive			
change in the population we			population we currently			change in the population we			
currently	currently serve.			serve.			currently serve.		
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]	

If you responded to the question above (A4) indicating a response of between 4-9, please answer the following two questions (A5 and A6). Otherwise, please skip to question A7.

A5. How much knowledge do you have of the additional population you may be serving if you become an ACO in regard to their **socio-demographic characteristics, health care utilization, and potential costs of providing care to them**?

We have	We have very little or no			some data	on the	We have very good,		
knowledge on the above			above characteristics but			complete knowledge on the		
character	characteristics.			ollect furth	ner data.	above characteristics.		
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8]		[9]

A6. How much knowledge do you have of the additional population you may be serving with regard to the **quality, clinical outcomes, and health status of that population**?

Γ	We have very little			We have	some data	on the	We have very good,		
	knowledge on the above			above characteristics but			complete knowledge on the		
	characteristics.			need to c	ollect furth	ner data.	above cha	aracteristic	cs.
	[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

A7. Have you considered the primary geographic service area you would like the potential ACO to serve?

We have at all.	not conside	ered this	might reside.			We have specific data on where our current patients reside and projected data on where ACO patients might reside.		
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

A8. Have you considered whether any of the proposed participants in your potential ACO would be considered dominant providers, as defined by service volume, in your proposed ACO service area?

We have	not conside	ered this.	calculated the market share of any provider.			We are aware of this concern and are taking steps to calculate the market share of each proposed ACO provider.			
[1] [2] [3]		[4]	[5]	[6]	[7]	[8]	[9]		

A9. To what extent do you believe you have an adequate number of physicians, nurse practitioners, physician assistants and other primary care providers to meet the specific needs of the population you intend to serve?

We have	We have a serious shortage			We have some shortage of We have an adequate				te
of these providers to treat			these providers to treat the			number of these providers		
the population we intend to			populatio	n we inter	id to	to treat the population we		
serve.			serve.			intend to	serve.	
[1]	[2]	[3]	[4]	[5]	[6] [7] [8]			[9]

A10. To what extent do you believe you have an adequate number of hospitals, home health, and behavioral health resources to meet the specific needs of the population you serve?

We have	We have a serious shortage			We have some shortage of			We have a fully adequate		
of these resources to treat			these resources to treat the			number of these resources			
the population we intend to			populatio	on we inter	nd to	to treat the population we			
serve.	serve.					intend to	serve.		
[1] [2] [3]			[4]	[5]	[6]	[7] [8] [9]			

A11. To what extent do the providers have the linguistic and overall cultural competence skills to meet the needs of the population you intend to serve?

The providers have or no needed lingui cultural competence treat the populatio intend to serve.	stics or e skills to	linguistic competer require a meet the populatic	ders have and cultur nce skills b dditional ti needs of t on we inter	al ut raining to he	all of the and cultu skills to n	iders have needed lin ral compet neet the ne lation we in	guistic ence eds of
		serve.					
[1] [2]	[4]	[5]	[6]	[7]	[8]	[9]	

#### **B.** Governance and Leadership

B1. To what extent is your current governing body structure adequate to meet the requirements and needs of becoming an ACO?

structure and will o	Current governance structure is not adequate and will definitely need to be changed.			Current governance structure meets some but not all of the needs and requirements to become an			Current governance structure meets most or all the needs and requirements to become an ACO.		
	0		ACO.						
[1] [2] [3]			[4]	[5]	[6]	[7] [8] [9]			

# B2. To what extent is your current governance structure able to incorporate potential new members as needed?

structure	Current governance structure is not in a position to accept new members.			Current governance structure has some ability to incorporate new			Current governance structure is largely or completely able to		
to accept	to accept new members.			S.		•	ate new m	embers.	
[1] [2] [3]			[4]	[5]	[6]	[7] [8] [9]			

B3. To what extent are you ready to address issues that might prevent you from forming a multi-provider ACO governance structure such as involving FQHC or County Boards?

Little or no readiness to			Some rea	diness to	address	A very high or complete		
address issues.			issues, but we need to do			degree of readiness to		
						address is	ssues.	
[1]	[1] [2] [3]			[5]	[6]	[7]	[8]	[9]

B4. To what extent is there a broad base of clinical and managerial leadership throughout the organization united in its mission with a demonstrated shared vision?

of clinical	There is an insufficient base         of clinical and managerial         eadership.         [1]       [2]         [3]			managerial leadership is in place but more is needed.			There exists a broad base of clinical and managerial leadership throughout the organization.		
[1] [2] [3]			[4]	[5]	[6]	[7] [8] [9]			

B5. To what extent are physicians actively involved in exerting influence in the potential development of an ACO?

	There is relatively little or no			There is some physician			There is extensive and active		
physician involvement in			involvement in ACO			involvement of physicians in			
ACO discussions or potential			discussions and decision- ACO discussions and			k			
decision-	decision-making.			ut more is	needed.	decision-	making.		
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9]			

#### C. Partnerships

C1. Forming an ACO may require developing relationships with organizations you are currently competing with. Assuming this is the case, to what extent is your organization able to effectively engage competing organizations in ACO discussions?

								1		
We curre	We currently have no or little			We have some ability to			We have very good to			
ability to engage competing			engage competing			outstanding ability to				
organizations.			organizations, but we need suc			successfu	Illy engage			
-			to further develop our			competin	ig organiza	tions in		
			capabilities. ACO discussions.							
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]		

C2. To what extent do partnerships exist with local hospitals to enable your organization to provide cost effective care to an ACO population?

No or ver	No or very few hospital			Some hospital partnerships			Very good to excellent		
partnerships exist that would			exist to create more cost -			hospital relationships exist			
permit for providing more			effective	care but m	ore are	to create more cost-effective			
cost-effe	cost-effective care.					care.			
[1] [2] [3]			[4]	[5]	[6]	[7] [8] [9]			

C3. As you think about your current and potential hospital partners, how ready are they to participate in an ACO?

Potential	hospital p	artners	Potential hospital partners			Potentia	hospital p	artners
have a low level of readiness			have some readiness to			are very to completely ready		
at present.			participate but need			to participate. They have the		
				additional skills and necessary skills and reso			resources.	
				s.				
[1] [2] [3]			[4]	[5]	[6]	[7]	[8]	[9]

C4. To what extent do partnerships exist with local specialist physicians to enable your organization to provide cost-effective care to an ACO population?

No or ver	y few local		Some local specialist			Very good to excellent local			
specialist partnerships exist			partnerships exist to create			specialist relationships exist			
that would allow for			more cost-effective care but			to create more cost-effective			
providing	providing more cost-			more are needed. care.					
effective care.									
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8]		[9]	

C5. As you think about your current and potential specialist physicians, how ready are they to participate in an ACO?

physiciar	l specialist 1s have a lo 1ess at pres		physicians have some readiness to participate but need additional knowledge and resources.			physician complete participat	specialist s are very ly ready to te. They ha y knowled s.	o ave the
[1]	[1] [2] [3]			[5]	[6]	[7]	[8]	[9]

C6. To what extent are your current or potential future provider partners willing to add services or delete redundant services to better serve an ACO population?

add servi	no willingne ces or dele nt services.	te	services or delete redundant services but more consideration is needed.			to add se	ompletely rvices or d nt services	lelete
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

#### D. Information Technology and Related Infrastructure

D1. To what extent are you able to integrate outpatient and inpatient data from *participating* providers (including medication data, lab results, and health status appraisals)?

				We integrate some of these data but need to do more.			We integrate all or nearly all of these data.		
[1] [2] [3]			[4]	[5]	[6]	[7]	[8]	[9]	

D2. To what extent are you able to integrate outpatient and inpatient data from **nonparticipating** providers (including medication data, lab results, and health status appraisals)?

							We integrate all or nearly all of these data.		
[1] [2] [3]		[4]	[5]	[6]	[7]	[8]	[9]		

D3. To what extent are your electronic systems able to generate prescriptions and transmit them to pharmacies?

generate	little or no or transmi ions electro	t	We have some ability to generate and transmit prescriptions electronically but need to do more.			We have complete or near complete ability to generate and transmit prescriptions electronically.		
[1] [2] [3]			[4]	[5]	[6]	[7]	[8]	[9]

D4. To what extent do all care providers have access to and use a common EHR system (or interoperable EHR systems)?

No or very few providers			Some of o	our provide	ers have	All or nearly all of our		
have access to a common			access to a common EHR			providers have access to a		
EHR syste	EHR system.					common	EHR syster	n.
[1]	[1] [2] [3]			[5]	[6]	[7] [8] [9]		

D5. To what extent are practice guidelines embedded in the EHR with the appropriate alerts for clinical decision support?

	ot have this /, but plan t t.		We are starting to implement embedded practice guidelines with alerts.			We have fully or near fully embedded practice guidelines into our EHR with appropriate alerts.		
[1] [2] [3]			[4] [5] [6] [7] [8]				[9]	

D6. To what extent are there systems in place for risk assessment and risk stratification of patient populations?

							We have systems fully or near fully in place for risk assessment and stratification.		
[1] [2] [3]			[4] [5] [6] [7] [8]			[9]			

D7. To what extent are registries used for patients with chronic conditions and adult and pediatric preventative measures? Can registries be linked to the EHR?

We do not use registries but plan to develop them.			We use these registries but have not linked them with			We have registries and they are fully or near fully linked		
			our EHR.			to our EH	R.	
[1] [2] [3]			[4]	[5]	[6]	[7]	[9]	

D8. To what extent is a formulary in place to encourage use of generic drugs when appropriate?

	ot have a fo to develop		includes some generic drugs but more needs to be done.			complete	a complete formulary a wide ran rugs.	in place
[1] [2] [3]			[4]	[5]	[6]	[7]	[8]	[9]

D9. To what extent are you able to provide relevant referral information electronically from primary care providers to specialists and obtain relevant and timely feedback electronically from specialists?

No or ver	No or very little ability to			Some ability to provide			A lot or complete ability to			
provide r	elevant ref	erral	relevant referral information			provide relevant referral				
information electronically			electronically and receive			information electronically				
and recei	and receive timely feedback.			timely feedback but more is			ve timely f	eedback.		
	·									
[1]	[2]	[3]	[4] [5] [6] [7] [8]				[9]			

D10. To what extent are electronic patient communication and patient engagement tools, such as interactive personal health records and provider-email, in place and widely used?

We do no capability consideri			needs to be done.			communi	electronic cation and ent tools a y used.	
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9]		[9]

D11. To what extent do you have HIPAA compliance practices in place at your practice (such as new employee training in HIPAA compliance, policies in place for portable and mobile devices, and processes for establishing compliance for new vendors)?

complian	We do not have HIPAA compliance practices and protocols in place but are			We have some HIPAA compliance practices in place but need more.			We have complete or near- complete HIPAA compliance practices and policies in		
protocols in place but are considering them.			place but	need mor	е.	practices place.	and policie	es in	
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]	

#### E. Managing Clinical Care

#### Patient Access/Cultural Sensitivity

E1. To what extent does the organization provide around-the-clock 24/7 access for patients?

for such a	little or no access eithe mail, or in-j	er by	•	de some 24 but need t nore.	-	24/7, con	de near ful Itinuous ac mail, or in-	cess via
[1]	[2]	[3]	[4] [5] [6]			[7]	[8]	[9]

E2. To what extent does the organization train its providers in cultural competence skills to meet the needs of patients?

training t	We have provided very little training to staff in cultural competence.			We have some programs to train staff but need to expand and provide broader coverage.			We have trained all or nearly all staff in cultural sensitivity skills to meet the needs of patients.		
[1]	[2]	[3]	.] [4] [5] [6			[7]	[8]	[9]	

E3. To what extent are the organizations' providers routinely prompted to assess communication barriers in the delivery of care?

	y little such g currently		communi the part o	ome prom cation bar of provider of care but	riers on s in	are routir assess co	nizations' p nely promp mmunicati n the delive	oted to on
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

E4. To what extent does the organization make use of spoken language and interpretation services and sign language assistance as needed?

We make little or no use of			We offer some language and			We routinely offer language		
language and interpretation			interpretation services but			and interpretation services		
services.			need to expand them to that covers all or nearl			arly all		
				re people.		patient n	eeds.	
[1]	[2]	[3]	B] [4] [5] [6] [7] [8]			[9]		

#### Visit Management

E5. To what extent does the organization engage in planned and continuous management of patient visits?

on-going managem reminder	no pre-visit medication nent and re s for preve pecific test d.	n eview, or ntive	going me managem are provid care and conducte	nent and re ded for pre specific tes d, but we r	eminders eventive ets are	planning, managen and remi preventiv	ensive pre medicatio nent and re nders for ve care and conducted	n eview, specific
			do more.					
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

#### Care Coordination/Care Transitions

E6. To what extent does your organization have chronic care management processes and programs in place to manage patients with high volume, high cost chronic illnesses – including mental illness?

Have few	Have few or no chronic care			Have some chronic care			Have a comprehensive		
management programs or			management programs or			chronic care management			
processes, specifically to			processes in place to			program in place to manage			
manage h	manage high volume, high			manage high volume, high			me, high co	ost	
cost chro	cost chronic illnesses.			cost chronic illness.			iseases.		
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9]		[9]	

E7. To what extent are systems in place to assure smooth transitions of care across all practice settings including hospitals, long-term care, home care, adult day care, and community-based health and social services as needed?

Very few	or no such	systems	Some sys	Some systems are in place to We have all or nearly all				y all
are in pla	ce to prom	ote	assure continuity of care			systems in place to assure		
smooth transitions across			across pr	actice setti	ngs but	smooth transitions of care		
practice s	practice settings.			rk is neede	d.	across pr	actice setti	ngs.
[1]	[2]	[3]	[4]	[5]	] [6] [7] [8]			[9]

E8. To what extent does your organization integrate behavioral health programs into primary care?

There is little or no			There is some integration of			We have nearly complete or		
integration of behavioral			behavioral health programs			fully complete integration of		
health programs into primary			into primary care but more behavioral health prog			rograms		
care.	care.			eeded.		into prim	ary care.	
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9]		

Self-Management and Patient Engagement

E9. To what extent does the organization encourage patients to be actively involved in decisions involving their care and self-management of their care?

						1			
Few or n	Few or no processes in place			Some processes in place to			Comprehensive program in		
to encourage expanded			encourage patient			place to encourage an			
patient r	ole in decis	ion-	involvement in decision-			expanded patient role in			
making a	making and self-			making and self-			re decision	-making	
managen			managem	nent but m	ore	and self-r	manageme	nt.	
				needs to be done.			Ū		
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9			

E10. To what extent does the organization help patients obtain and understand their health insurance coverage?

help patie their heal	We infrequently or rarely help patients understand their health insurance coverage.			We provide some help to patients to understand their health insurance coverage but need to do more.			We routinely provide help to all or nearly all our patients in obtaining or understanding their health insurance coverage.		
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9]			

E11. If the organization were to become an ACO, to what extent could it explain clearly to patients what this would mean for their care?

It would b	be very diff	icult for	We would have some			We would	d have little	e
us to explain to patients difficulty explaining to				to	difficulty	explaining	to	
	what becoming an ACO would mean for their care.			what becor Id mean fo	•	patients what becoming an ACO would mean for their		
	care.			care.				
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9]		

#### Managing Population Health/Prevention

E12. To what extent does the organization work with local school systems to offer health or wellness programs for the community at large?

We have	few or no a	activities	We have	some activ	vities	We have	We have close relationships		
with loca	school sys	tems to	with loca	school sys	stems to	with local school systems			
offer health or wellness			offer hea	lth or wellr	ness	and offer a variety of healt			
programs	programs to the community			but these	could be	and wellness programs for			
at large.	at large.			expanded.			the community at large.		
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9]			

E13. To what extent does the organization work with other providers, public agencies, and community-based organizations to conduct a health status assessment survey of the community?

with or ha involveme entities in	ot currently ave relative ent with ot a conductir atus assess nunity.	ely little her ng a	relationsh providers conductir assessme communi	some work nips with o and entiting a health ent of the ty but coul	ther es in status	other pro		agencies
			more.					
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

E14. To what extent is the organization involved in working with local schools, housing authorities, transportation bodies and other related agencies in improving community conditions that promote health for all?

We have	little or no	such	We work with some of the We have extensive			extensive		
involvem	ent with th	e above	above entities in promoting involvement with the			e above		
entities ir	n promotin	g	condition	s to impro	ve	entities in working actively		
condition	conditions for community			ommunity l	nealth	to promo	te the con	ditions to
health.	health.			but could do more.			community	/ health.
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9]		

Continuous Improvement

E15. To what extent is the organization engaged in reducing preventable hospital readmissions?

We have very few or activities that are cu directed towards rec preventable hospital readmissions.	rrently lucing	preventa readmiss	started to ble hospita ions and re t more act	al emedial	program	a fully dev to reduce ble hospita ions.	
readmissions:		necucu.					
[1] [2]	[3]	[4] [5] [6] [7] [8]			[9]		

E16. To what extent is the organization involved in reducing hospital admissions for ambulatory care sensitive conditions, such as asthma and diabetes?

The organization curre does nothing or very li reduce hospital admis for ambulatory care se conditions.	ittle to sions	and begin issue of re admission	nization is s nning to ad educing ho ns for amb itive condi do more	dress the spital ulatory	actively e programs admission	nization is f ngaged in to reduce ns for amb itive condi	hospital ulatory
		neeus to	uo more.				
[1] [2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

E17. To what extent is the organization actively engaged in improving ambulatory care as evidenced by using preventive care screening data, such as HbA1c testing and eye exams for diabetes, and cholesterol levels?

Little or n	othing is c	urrently	We are using some of the We are using all or nearly				nearly all	
being done using the above above measure				easures to	improve	of these r	measures t	0
measures to improve quality			quality of	care but n	leed to	improve quality of care for		
of care.			do more.			patients.		
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

E18. To what extent is the organization actively engaged in assessing patient care satisfaction, whether data is provided by your organization or others such as CMS or private payers?

nothing t	ntly do littl o systemat patient car on.	ically	systemat patient ca need to a	started to ically meas are satisfac dd additio s and surve	tion but nal	measurin satisfacti	ystematica og patient c on covering of patients	are g the
	of the patients we serve.				•			
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

E19. To what extent is the organization assessing the inappropriate use of the emergency department (ED)?

	ntly are no inappropr		inapprop	started to riate use o to do more	f the ED	inapprop and use t	nely assess riate use o his data to reduce suc	f the ED take
[1]	[2]	[3]	[4] [5] [6]			[7]	[8]	[9]

E20. To what extent is the organization training its providers in continuous quality improvement methods such as the Plan, Do, Study, Act (PSDA) improvement cycle, lean production, six sigma, and related tools?

We have	few or no a	activities	We have some programs			We have	a variety o	f quality	
currently	currently in place to train			available to train providers			improvement training		
providers in continuous			in continu	ontinuous quality programs for providers			lers and		
quality improvement			improvement methods but			currently the majority of our			
methods.			need to do more.			providers	are traine	d in	
						these me	thods and	tools.	
[1]	[2]	[3]	[4] [5] [6]			[7] [8] [9]			

E21. To what extent are quality improvement measures routinely shared with all members of the teams involved in providing care to your population?

We curre	We currently have little or no			We currently share some			We currently share all or		
sharing o	f measures	with our	improvement measures with			nearly all of our quality			
care teams.			our care t	eams but	need to	improvement data with the			
			do more.			majority	of our care	teams.	
[1]	[2]	[3] [4] [5] [6]			[7]	[8]	[9]		

#### F. Performance Reporting

F1. Under the Medicare Shared Savings Program, thirty-three quality measures must be reported. How well prepared are you to report on these measures?

We have	We have little or no ability to			We have some ability to We can report on nearly				early all
report on these measures			report on these measures; o			of these measures; we can		
currently; we can report on			we can re	eport on 50	)% to	report on at least 75% of		
fewer that	fewer than 50% of them.			iem.		them.		
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

F2. How well prepared are you to report measures of **patient experience** to external bodies such as payers, regulators, and the public at large?

We have	We have no or very little			Ve have some ability to We have a high ability to				ity to
ability to	collect, and	alyze,	collect, analyze, and report collect, a			nalyze, and	l report	
and report on patient			on patien	it experien	ce	on patient experience		
experience.			measures	5.		measures	5.	
[1]	[2]	[3]	[4]	[5]	[6]	[7] [8] [9]		

F3. How well prepared are you to report measures of **care coordination and patient safety** to external bodies such as payers, regulators, and the public at large?

We have no or very little ability to collect, analyze, and report on care coordination and patient safety measures.		We have some ability to collect, analyze, and report on care coordination and patient safety measures.			We have a high ability to collect, analyze, and report on care coordination and patient safety measures.			
salety me	easures.							
[1] [2] [3]			[4]	[5]	[6]	[7]	[8]	[9]

F4. How well prepared are you to report measures of **preventive health** to external bodies such as payers, regulators, and the public at large?

We have	no or very	little	We have some ability to			We have a high ability to		
ability to collect, analyze,			collect, analyze, and report			collect, analyze, and report		
and report on preventative			on preventative health			on preventative health		
health m	health measures.			5.		measures	5.	
[1]	[2]	[3]	[4] [5] [6]			[7] [8] [9]		

F5. How well prepared are you to report measures of **at-risk populations** to external bodies such as payers, regulators, and the public at large?

ability to and repo	We have no or very little ability to collect, analyze, and report on at-risk populations. [1] [2] [3]			on at-risk populations.			a high abili nalyze, and population	l report
[1] [2] [3]			[4] [5] [6] [7] [8]			[8]	[9]	

F6. How well prepared are you to report measures of **total per-capita cost** for patients that you serve to external bodies such as payers, regulators, and the public at large?

ability to and repor	We have no or very little ability to collect, analyze, and report on total per- capita costs.			on total per-capita costs.			ave a high ability to t, analyze, and report tal per-capita costs.		
[1] [2] [3]			[4]	[5]	[6]	[7] [8] [9]			

#### G. Finance and Contracts

This section should only be completed by individuals with specific knowledge and expertise in issues related to the finance and contracting capabilities of the organization.

G1. To what extent are you ready to set aside cost-based, volume-based reimbursement to accept risk-based payment for care delivery?

have don analysis c	Not at all well prepared. We have done little or no analysis of what this would mean for the organization.			conducted of the finan ons of such nt but mor ne.	cial changes	very well assuming payment analysis c	ell prepare prepared f risk-based Considera of the impli	or I ble cations
						has been	conducted	I.
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

G2. How well prepared are you to bear financial risk for spending that exceeds established targets?

Not at all well prepared Information systems to utilization and risk are a place, nor is the ability compare the total cost these services to project revenues.	o track not in to of	developing systems to track utilization, risk, cost, and revenues received.			We have track utili	ery well pro systems in zation, risk nues receiv	place to c, costs,
[1] [2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

G3. To what extent have you conducted financial modeling of services provided to your population under different scenarios of risk-based payment?

We have	We have conducted little or			We have conducted some We have conducted				
no such financial modeling.			financial modeling but more			extensive financial modeling		
				occur.		under dif	ferent scer	narios.
[1] [2] [3]			[4]	[5]	[6]	[7]	[8]	[9]

G4. To what extent are you able to afford the potential up-front costs of becoming an ACO if that amount were determined to be \$2 million?

	We are largely unable to afford these up-front costs.			We are fairly well prepared to afford these up-front costs.			We are fully able to afford up-front costs of up to \$2 million.		
			COSTS.			million.			
[1] [2] [3]			[4]	[5]	[6]	[7]	[8]	[9]	

G5. To what extent are you able to afford the potential up-front costs of becoming an ACO if that amount were determined to be \$10 million?

We are largely unable to afford these up-front costs.		We are fairly well prepared to afford these up-front costs.			We are fully able to afford up-front costs of up to \$10			
						million.		
[1] [2] [3]			[4]	[5]	[6]	[7]	[8]	[9]

manage t We lack s	little to no hese relati taff, resou ed informa	onships. rces, and	manage r payers bu staff, reso	some abili relationship it require a ources, and ile informa	os with additional d more	outstand manage of relationsl We have staff/reso contractu with paye	a very goo ing ability t contractual nips with p sufficient ources to m al relation ers and cor on system	o ayers. nanage ships npatible
[1] [2] [3]			[4]	[5]	[6]	[7]	[8]	[9]

G6. How would you assess your ability to manage contractual relationships with payers?

G7. To what extent are the legal structures in place to receive and distribute shared savings payments to participating care providers in compliance with existing state and federal laws?

No legal s	structures a	are in	Some of t	he legal st	ructures	The necessary legal		
place and/or we have no			are in place and we have			structures are in place and		
ability to receive and			some ability to receive and			we are able to receive and		
distribute	distribute payments.			e payments		distribute	e payments	i.
[1]	[2]	[3]	[4] [5] [6]			[7]	[8]	[9]

#### H. Legal and Regulatory Issues, Barriers, and Risk Tolerance

This section should only be completed by individuals with specific knowledge and expertise in issues related to the legal and regulatory issues, barriers and risk tolerance of the organization.

H1. Have you considered how you might structure your potential ACO's operations to protect the 501(c)(3) status of any participant?

We have	not consid	ered this.	We are ir	the proce	ss of	We have	clarified th	ne tax-
			considering this.			exempt s	tatus of ea	ch
						participa	ting entity,	
						including providers of		
						ancillary	services, ai	nd are
						restructu	ring our A	CO to
						preserve	501(c)(3) s	tatus for
						the relev	ant entities	5.
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

H2. Have you considered the involvement of a hospital or ambulatory surgical center in your potential ACO?

We have	not conside	ered this.	We have	considered	this and	We have identified a			
			decided t	o involve a	hospital	hospital,	an ambula	tory	
			or ambula	atory surgi	cal	surgical center, or both as			
			center, th	iough we h	ave not	proposed participants in our			
			determin	ed the exa	ct	ACO and have worked out			
			relations	relationship to the ACO.			actual		
						relations	hip(s).		
[1]	[2]	[3]	[4] [5] [6]		[7]	[8]	[9]		

# If you responded to the above question (H2) with an answer of between 4-9, please answer question H3 below. Otherwise, please skip to question H4.

H3. Have you considered whether you want that hospital or ambulatory surgical center to have an exclusive contract with your potential ACO?

We have	not consid	ered this.	We are co	onsidering	this,	We are ir	cluding eit	ther or	
			including the difference the			both of th	nese entitie	es as	
							participants in our ACO and		
			surgical c	enter's	have analyzed any potential				
			participat	ion may m	ake to	fair comp	etition cor	ncerns	
			defining t	he lines of	health	that migh	nt be raised	by the	
			care servi	ces we pro	pose to	use of ex	clusive con	tracts on	
			offer in o	ur ACO.		their part			
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]	

H4. Have you considered who might serve as the federal compliance officer for your potential ACO?

We have not considered this and were not previously aware of the requirement.	requiren begun id	requirement but have not begun identifying a suitable individual.			y of this ent and au to identify a suitable I.	or have
[1] [2] [3]	[4]	[5]	[6]	[7]	[8]	[9]

H5. Have you identified someone as compliance officer who would **not** be a member of the potential ACO board?

We have	not consid	lered this	We unde	rstand this	5	We know	ı of this	
and were	e not previo	ously	requirement but have not			requirement and are		
aware of	the requir	ement.	begun identifying a suitable individual.			working to identify or have identified a suitable		
						individua	Ι.	
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

H6. Have you identified someone as compliance officer who would **not** also serve as legal counsel to the potential ACO?

We have	not consid	lered this	We are a	ware of th	is	We are a	ware of th	is
and were	e not previo	ously	requirement but have not			requirement and are		
aware of	the requir	ement.	acted to	identify a s	uitable	working to identify or have		
			individual.			identified	l a suitable	è
						individua	Ι.	
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

H7. Have you considered how you might structure the distribution of a Medicare shared savings payments to avoid inducing physicians to reduce or limit medically necessary items or services?

structure	not addres of shared s with rega ncerns.	savings	prohibition but have not moved to structuring the shared savings payments to address it.			on how o	ducating o other share s have met	ed saving
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

H8. Are you located in a state that prohibits the corporate practice of medicine (e.g., California)?

Yes	No
1	2

If you responded to the above question (H8) with a 2 (No), please answer question H9 below and then skip to the next section (I. Overall Assessment). If you responded to the above question (H8) with a 1 (Yes), please skip to question H10.

H9. Are you currently employing physicians or are you considering employing physicians as part of the organization that could become an ACO?

Yes	No
1	2

H10. Have you considered whether you are within one of the exceptions or exemptions to the corporate practice of medicine bar (e.g. non-profit community clinic, teaching hospital)?

We have	not conside	ered this.	this is relevant to us but have not yet come to a final determination.			whether exempt f	determine or not we a rom the co of medicine	are rporate
[1]	[2] [3]		[4]					[9]

If you responded to the above question (H10) with a 7, 8, or 9 and the determination is NOT EXEMPT, please answer question H11 below. Otherwise, please skip to the next section (I. Overall Assessment).

H11. Have you considered working around the corporate practice of medicine bar by forming a medical foundation?

We have not considered this.			We are co	onsidering	this but	We have fully considered			
			we have not fully explored			this, including the cost			
			the steps	involved.		implications.			
[1] [2] [3]			[4]					[9]	

#### I. Overall Assessment

11. Considering all of the above questions and categories, how well prepared do you believe your organization is to become an ACO?

prepared We need planning a	ot very well to become to do a lot and acquir resources	e an ACO. of e the	We have planning the skills	omewhat p done some and have s and resour ut need to	e of the ome of ces	We are fa planning	ery well pro ar along in and have r the skills a s needed.	our nost if
[1]	[2]	[3]					[8]	[9]

12. If your organization were to enter into a contract with a payer in which you would be *at risk* for the cost and quality of care provided to a defined population of patients, *how confident* are you that your organization could provide care that *would* **be less than the** *expenditure targets resulting in shared savings to your organization*?

Not at all	confident.		Somewhat confident.		t.	Very or co confident	• •	
[1]	[2]	[3]	[4] [5] [6]		[7]	[8]	[9]	

13. If your organization were to enter into a contract with a payer in which you would be *at risk* for the cost and quality of care provided to a defined population of patients, *how confident* are you that your organization could provide care that *would meet the quality of care performance measures*?

Not at all confident.			Somewhat confident.			Very or completely confident.		
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]

Thank you for your participation.

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# UC Berkeley School of Public Health

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